### SCRUTINY COMMISSION - 19 APRIL 2012

### LEICESTERSHIRE MUNICIPAL WASTE MANAGEMENT STRATEGY UPDATE 2011



Hinckley & Bosworth Borough Council A Borough to be proud of

#### REPORT OF CHIEF OFFICER: BUSINESS, CONTRACT & STREET SCENE SERVICES

## WARDS AFFECTED: ALL

### 1. <u>PURPOSE OF REPORT</u>

- 1.1 To inform Members of the Leicestershire Municipal Waste Management Strategy (LMWMS) Update 2011.
- 1.2 Following recommendation by Leicestershire's Environment Board, to request the Council to adopt the Leicestershire Municipal Waste Management Strategy Update 2011.

## 2. <u>RECOMMENDATION</u>

It is recommended that Executive agree the Leicestershire Municipal Waste Management Strategy Update 2011 for formal adoption by the authority.

### 3. BACKGROUND TO THE REPORT

- 3.1 The first LMWMS was adopted by the Leicestershire Waste Partnership (LWP) in 2002. The LMWMS was significantly revised in 2006, covering the period up to 2020. Since 2006, the LWP has made significant improvements in performance, including increasing recycling and composting performance (National Indicator 192) from 42.68% in 2006/07 to 54.02% in 2010/11.
- 3.2 It was intended that the LMWMS would be subject to a major review every 5 years. As scheduled, the review of the LMWMS began in 2009. However, the process was subsequently put on hold for a number of months pending the outcome of the Government Review of Waste Policy in England and Leicestershire County Council's decision on whether to proceed with the long term waste treatment procurement project following the withdrawal of Private Finance Initiative (PFI) credits in October 2010, as part of the comprehensive spending review.
- 3.3 In September 2011, the Member Steering Group of the LWP supported a revised approach to the completion of the review of the LMWMS. The revised approach included the production of an 'updated' LMWMS and the retention of the 2006 Strategic Environmental Assessment (SEA). This approach allows the LWP to refresh its commitment to joint working and performance improvement without the need for a resource intensive full scale review.
- 3.4 The update was undertaken by officers with the support of an external consultant providing quality assurance and technical advice. In addition, the consultant carried out a screening process and found that there was 'no

significant environmental impact from the update to the Strategy' and therefore a new SEA was not required. The statutory consultees (the Environment Agency, English Heritage and Natural England) were consulted for their endorsement of this assessment. A response was received from Natural England, supporting the assessment. The determination that an SEA is not required, the reasons behind this decision and the supporting response from Natural England have been included within a Determination Report, which is publicly available from the Partnership website (www.lesswaste.org.uk).

# Leicestershire Municipal Waste Management Strategy Update

- 3.5 The attached LMWMS update (Appendix 1) remains broadly consistent with the 2006 Strategy, although the document has been substantially restructured. The update retains the targets from the 2006 LMWMS, including the target to recycle or compost 58% of Local Authority Collected Waste by 2017.
- 3.6 The main areas of change are outlined below:
  - a) All performance figures have been updated to reflect the latest audited data (2010/11).
  - b) There have been a number of changes in legislation and policy since the 2006 LMWMS was adopted. The update takes account of these changes including:
    - the inclusion of the updated waste hierarchy, in line with the revised EU Waste Framework Directive;
    - the Government Review of Waste Policy in England 2011, allowing for the expansion of trade waste collection services;
    - the planned removal of the Landfill Allowance Trading Scheme (LATS) after the end of the 2012/13 scheme year.
  - c) Minor modifications have been made to the Vision and Strategy Objectives, and a new Strategy Objective has been added reflecting the increasing importance of carbon as a driver for waste management services.

**Objective 12:** Continually seek to reduce carbon emissions, including the potential for renewable or low carbon energy generation to improve the impact of the service on climate change.

- d) A new waste prevention indicator has been added (kilogrammes of household waste per household) as a gauge of the success of waste prevention and reuse activities. The LWP aims to achieve a continuous improvement (i.e. a year on year decrease) against this indicator.
- e) The residual waste treatment and disposal section has been substantially rewritten to reflect changes including the withdrawal of the PFI credits for the County Council's long term waste treatment procurement project and the planned removal of the Landfill Allowance Trading Scheme (LATS) at the end of 2012/13. The LMWMS update remains 'non-technology

specific'. The update commits the County Council to develop a Residual Waste Disposal, Treatment and Transfer Plan to assess future requirements for treatment / disposal capacity for the county's residual waste for the period up to 2020.

- f) The update allows for the expansion of trade waste collection services (particularly to small and medium size enterprises) following the planned removal of the LATS. The LATS has been a barrier to local authorities increasing services provision.
- 3.7 The Leicestershire Environment Commissioning Hub Board recommended the updated LMWMS for adoption by each constituent Partner Authority on the 8th February 2012.
- 3.8 The updated Strategy will be supported by a detailed Action Plan setting out how the LWP will achieve its strategic objectives. The Action Plan will be developed by the Partnership's officer group and presented to a future meeting of the Environment Commissioning Hub Board for endorsement.

# 4. FINANCIAL IMPLICATIONS [TO]

- 4.1 The Waste Management service has in recent years made significant contributions to corporate budgets. A further reduction of £212,000 in the net cost of the service, through cost efficiencies and increased income from recycling credits and the sale of materials, has been built into the base forecast from 2012/13 onwards.
- 4.2 Existing budgets should then be adequate to support the Service for the foreseeable future.

## 5. LEGAL IMPLICATIONS (AB)

- 5.1 The changes to legislation affecting the LMWMS are contained in the body of the report. Specific requirements on Hinckley and Bosworth Borough Council to achieve the objectives of the LMWMS will be in the brought out in the forthcoming Action Plan
- 6. <u>CORPORATE PLAN IMPLICATIONS</u>

This report contributes to the Cleaner and Greener Neighbourhoods Aim.

7. <u>CONSULTATION</u>

Consultation has taken place with the Partner Authorities of the Leicestershire Waste Partnership as well as Statutory Bodies.

## 8. <u>RISK IMPLICATIONS</u>

No significant risks have been identified.

### 9. KNOWING YOUR COMMUNITY – EQUALITY AND RURAL IMPLICATIONS

The Equalities Impact Assessment (EIA) carried out for the 2006 LMWMS has been updated to reflect the changes in the new document. The EIA does not identify any equality barriers being caused as a result of the update of the LMWMS.

#### 10. CORPORATE IMPLICATIONS

By submitting this report, the report author has taken the following into account:

- Community Safety implications
- Environmental implications
- ICT implications
- Asset Management implications
- Human Resources implications
- Planning Implications
- Voluntary Sector

Background papers: 2006 LMWMS

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